

# Georgia Department of Revenue Alcohol and Tobacco Division Policy Bulletin 2025 - 01 Overview of Restriction on Hemp Products in Retail Package Liquor Stores Issue Date: January 28, 2025

# NOTICE – ONLY HEMP *VAPOR* PRODUCTS CAN LEGALLY BE SOLD IN RETAIL PACKAGE LIQUOR STORES

# [This Policy Bulletin replaces and supersedes ATD Policy Bulletin 2024-01 previously issued August 22, 2024.]

Effective October 1, 2024, the Georgia Hemp Farming Act was amended by the enactment of SB 494, which provided new rules regarding the production and sale of consumable hemp products.<sup>1</sup> While the Georgia Hemp Farming Act, as amended, specifically prohibits the sale or distribution of alcoholic beverages that contain consumable hemp products, as well as the sale of food products that contain consumable hemp products,<sup>2</sup> the Department of Revenue has received additional inquiries regarding the ability of Retailers of Distilled Spirits to sell other consumable hemp products. This bulletin provides notice and informational guidance to Retail Package Liquor Stores regarding the legality of selling certain consumable hemp products: vapor products, hemp gummies, consumable base oils, and non-alcoholic beverages containing hemp.

While the basis for each determination is detailed further below, here is a summary of what can and cannot be sold:

#### LEGAL FOR PACKAGE STORES TO SELL

HEMP VAPOR PRODUCTS – may be sold by Retailers of Distilled Spirits, so long as all applicable licenses have been obtained, including a retail consumable hemp establishment license from the Georgia Department of Agriculture.

#### ILLEGAL FOR PACKAGE STORES TO SELL

- 1) HEMP GUMMIES AND CONSUMABLE BASE OILS may **NOT** be sold in Retail Package Liquor Stores.
- 2) NON-ALCOHOLIC BEVERAGES CONTAINING HEMP may NOT be sold in Retail Package Liquor Stores. Retailers of Distilled Spirits are currently prohibited from selling non-alcoholic beverages containing hemp, *regardless* of whether the Retailer of Distilled Spirits holds a retail consumable hemp establishment license for authorized vapor product sales. Therefore, Retailers of Distilled Spirits may not display, offer, sell, or store any non-alcoholic beverages containing hemp at the licensed premises.

<sup>&</sup>lt;sup>1</sup> "Consumable hemp product" means a hemp product intended to be ingested, absorbed or inhaled by humans or animals. O.C.G.A. § 2-23-3(3).

<sup>&</sup>lt;sup>2</sup> "Food product" means any product to be consumed by humans for physical subsistence; provided, however, that such term shall not include products that constitute drinks or beverages. O.C.G.A. 2-23-9.2(c)(1)(A).

#### **Applicable Department of Revenue Regulations**

Except as provided in Rule 560-2-3-.14, no Retailer [of Distilled Spirits] shall operate in connection with any other mercantile establishment.

Ga. Comp. R. & Regs. R. 560-2-3-.02(4).

It shall be a violation of this Regulation for any Licensee to sell, offer to sell, or keep for the purpose of sale any item not commonly associated with that establishment. Prohibited items shall include, but are not limited to, guns, ammunition, knives, weapons of any character, gambling paraphernalia, including playing cards or dice, non-immediately consumable items including groceries, or any other items not commonly associated with the consumption of Alcoholic Beverages or establishments licensed for the sale of Alcoholic Beverages for consumption on the premises.

Ga. Comp. R. & Regs. R. 560-2-3-.14(3).

No Retailer of Distilled Spirits shall sell, offer for sale, display, furnish, or keep in stock for sale at its licensed Premises where Distilled Spirits are offered for sale, any other products or services except the following:

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(c) Cigarettes, cigars, chewing tobacco, alternative nicotine products, or vapor products, snuff, if properly licensed to do so, cigarette papers, lighters and matches, chewing gum, breath mints, manufactured packaged consumable single-serving snack items not requiring any preparation for consumption, single-serving pain medications, and over-the-counter birth control devices;

(d) Beverages containing no Alcohol and which are commonly used to dilute Distilled Spirits;

. . . .

(h) Bar supplies, limited to:

. . . .

2. Items customarily used in the preparation of Alcoholic Beverage drinks, including but not limited to cocktail olives, onions, cherries, lemons, limes, and sugars or salts, provided such products are produced and marketed specifically for the preparation of Alcoholic Beverage drinks.

Ga. Comp. R. & Regs. R. 560-2-3-.04(c), (d) & (h)(2).

Under the applicable provisions of the Georgia Hemp Farming Act, individuals or business entities must obtain a retail consumable hemp establishment license prior to preparing or selling consumable hemp products to consumers. This bulletin provides clarification as to what consumable hemp products can (and cannot) be sold at a Retail Package Store. Store owners should understand the restrictions prior to determining whether to apply for a retail consumable hemp establishment license.

#### Consumable Hemp Products Permitted To Be Legally Sold In Retail Package Liquor Stores

#### Hemp Vapor Products

Although Ga. Comp. R. & Regs. R. 560-2-3-.02(4) generally restricts a Retail Package Liquor Store's operation of other types of mercantile business not directly related to their licensed alcohol business, Ga. Comp. R. & Regs. R.

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560-2-3-.04(c) specifically provides that Retail Package Liquor Stores may sell, offer for sale, display, furnish, or keep in stock for sale vapor products <u>if properly licensed</u> to do so. Retail Package Liquor Stores may therefore also hold a license from the Department which authorizes the sale of vapor products. Note, however, that vapor products that contain hemp may also constitute consumable hemp products under the Georgia Hemp Farming Act, and therefore a seller of such products would also be required to obtain a retail consumable hemp establishment license from the Department of Agriculture. As a result, Retail Package Liquor Stores may sell vapor products that also constitute consumable hemp products, so long as all applicable licenses have been obtained, including a retail consumable hemp establishment license.

# Consumable Hemp Products Which Are Not Permitted To Be Sold In Retail Package Liquor Stores

# Hemp Gummies and Consumable Base Oils

Even before the October 1, 2024 effective date of SB 494, hemp gummies<sup>3</sup> and consumable base hemp oils could not be sold in a Retail Package Liquor Store because they are not items "commonly associated with the consumption of Alcoholic Beverages."<sup>4</sup> Also, unlike vapor products, hemp gummies and consumable base hemp oils do not have a specific carve out under Ga. Comp. R. & Regs. R. 560-2-3-.04<sup>5</sup> that would legalize their sale in a Retail Package Liquor Store. The provisions of SB 494 did not change this result.

# Non-Alcoholic Beverages Containing Hemp

Under the "mercantile rule" described above, unless expressly permitted, Retail Package Liquor Stores cannot offer for sale "items not commonly associated with the consumption of Alcoholic Beverages." This rule allows Retail Package Liquor Stores to sell items customarily used in the preparation of Alcoholic Beverage drinks such as nonalcoholic mixers, as well as some food products like olives and cherries that are commonly served in mixed drinks. Apart from a specific exception for single-serving snack items, unless there is a connection to the preparation of alcoholic beverages, no non-alcoholic drinks or food can be sold in a Retail Package Liquor Store.

With respect to hemp as a potential mixer for alcoholic beverages, the Georgia Hemp Farming Act makes it clear that the sale of alcoholic beverages containing hemp is illegal.<sup>6</sup> Therefore, Retail Package Liquor Stores are prohibited from selling non-alcoholic beverages containing consumable hemp products since mixing them with Distilled Spirits would create a beverage that cannot legally be sold. This prohibition applies regardless of whether the Retailer holds a valid retail consumable hemp establishment license for authorized vapor product sales.

# FOR MORE INFORMATION

**For more information** on this subject, contact the Georgia Alcohol and Tobacco Division by email at <u>ATDIV@dor.ga.gov</u> or by phone at 1-877-423-6711 from 8:00 am to 5:00 pm ET, Monday through Friday, excluding holidays. For forms and other information, please visit our website at <u>www.dor.georgia.gov</u>.

<sup>&</sup>lt;sup>3</sup> "Gummy" means a gelatinous substance in the form of a cube, sphere, prismatoid, ovoid, or other shape that is designed for human consumption. O.C.G.A. 2-23-9.2(c)(1)(B).

<sup>&</sup>lt;sup>4</sup> Ga. Comp. R. & Regs. R. 560-2-3-.14(3).

<sup>&</sup>lt;sup>5</sup> Neither hemp gummies nor consumable base hemp oils constitute food products (*see* O.C.G.A. § 2-23-9.2 (c)). As such, they cannot be considered "manufactured packaged consumable single-serving snack items not requiring any preparation for consumption" under Ga. Comp. R. & Regs. R. 560-2-3-.04(c).

<sup>&</sup>lt;sup>6</sup> O.C.G.A. § 2-23-9.2(c)(2).